

Special Session of Parliament

Why in news?

The Union Minister for Parliamentary Affairs, announced that a "special session" of Parliament would be held in September 2023.

When does Parliament meet?

- **Parliamentary system** The Constitution of India provides for a parliamentary form of government.
 - Articles 74 and 75 -In the Centre and
 - Articles 163 and 164- In the states.
- *Ivor Jennings* called the parliamentary system as 'cabinet system' because the cabinet is the nucleus of power in a parliamentary system.
- **Sessions** When the Parliament meet for discussing various agenda and approving bills, motions with a scheduled meeting, it is called session.
- India's Parliament has *no fixed calendar* of sittings.
- In 1955, a Lok Sabha committee had proposed a timetable for parliamentary sessions but was never implemented.
- The Parliament holds <u>3 sessions</u> in a year.
 - Budget session (February-May)
 - Monsoon Session (July-August)
 - Winter Session (November-December)
- **Determining the sessions** The *Cabinet Committee on Parliamentary Affairs* determines the date and duration of parliamentary sessions.
- It currently has <u>10 Ministers</u>, including those for Defence, Home, Finance, Agriculture, Tribal Affairs, Parliamentary Affairs, and Information and Broadcasting.
- The <u>Law Minister and the Minister of State for External Affairs</u> are special invitees to the Committee.
- The President is informed about the Committee's decision, who then summons Members of Parliament to meet for the session.

What does the Constitution say about Parliamentary sessions?

- The framers of the Constitution borrowed it from the <u>Government of India Act of</u> 1935.
- It allowed the <u>British Governor General</u> to call a session of the central legislature at his discretion, requiring that the gap between two sessions should not be <u>more than 12</u> months.

• However, the Constitution specifies that *6 months* should not elapse between two parliamentary sessions.

Lok Sabha and Rajya Sabha Meeting

- **Pre independence-** The Central Assembly met for a little more than 60 days a year.
- **Post-independence** It increased to 120 days a year in the first 20 years after Independence. Since then, the sitting days of the national legislature have declined.
- Between 2002 and 2021, Lok Sabha averaged 67 working days.
- In 2022, 28 state Assemblies met for 21 days on average.
- **Recommendations** Conference of presiding officers has recommended that Parliament should meet for *more than 100 days*.
- The National Commission to Review the Working of the Constitution set up in 2000 made a similar recommendation.
- **Private member bill** Individual MPs have introduced private member Bills that stipulated increased sitting days for Parliament.
- Private member Bill in 2017 suggested that Parliament should meet for <u>4 sessions in a year</u>, including a special session of 15 days for debating matters of urgent public importance.
- Lok Sabha committee 1955- It recommended that the Parliament would be in session for <u>8 months every year.</u>
- International practice-The US Congress and parliaments of Canada, Germany, and the UK are in session *throughout the year*.

What is a special session of Parliament?

The Constitution does not use the term "special session".

- The term sometimes refers to sessions the government has convened for specific occasions, like commemorating parliamentary or national milestones.
- **Summon** The **President**, who summons a regular Parliamentary session will summon this session also as per provisions of <u>Article 85(1)</u> of the Constitution.

Article 85(1) states that "The President shall from time to time summon each House of Parliament to meet at such time and place as he/she thinks fit"

- **Chair-** For the two Houses to be in session, the **Presiding Officers** should chair their proceedings.
- The presiding officers can also direct that the proceedings of their respective Houses would be limited.
- The procedural devices like *question hour would not be available* to MPs during the session.
- **Article 352** of the Constitution does refer to a "special sitting of the House" which deals with proclamation of emergency.
- 44th amendment act 1978 added the part related to special sitting to add safeguards to the power of proclaiming emergency in the country.
- If a Proclamation of Emergency is issued and Parliament is not in session, then one-

<u>tenth of Lok Sabha MPs</u> can ask the President to convene a special meeting to disapprove the Emergency.

What is the history of special sessions?

- **Division-** The special sessions can be divided into two parts
 - **Proper special sessions** It happens with debates or discussions, and
 - **Midnight sessions** It happens without any debates.
- **Agenda** It has been to either celebrate a historical legacy like the Indian freedom struggle and Indian Independence or to pass a bill.
- It holds a special place in the parliamentary calendar and history of democratic India.

Special session with debates

• 1962- It was organised to discuss India-China war situation while the war was still on.

- 1997- It was organised to mark 50 years of India's independence.
- 2015- It was a part of yearlong celebrations to pay respects to the architect of the Indian Constitution, Dr Ambedkar.

Midnight special sessions

- 1947- It was held on the eve of India's independence.
- 1972- To celebrate 25 years of India's independence.
- 1992- To mark the 50th anniversary of the 'Quit India Movement'.
- 1997- To mark 50 years of independence.
- 2017- It was for the first time, a bill was discussed in a special session (for the GST rollout).
- **Special sitting in Lok Sabha** It was organised on May 13, 2012, a Sunday, to commemorate the 60th anniversary of the first sitting of the Indian Parliament.
- **Special sitting in Rajya Sabha** It was organised in 1977 and 1991 when the Lok Sabha was under dissolution to decide on the President's Rule.
- 2023 special session- Amidst Amrit Kaal, Parliament is looking forward to have fruitful discussions and debates.

References

- 1. Indian Express-Special session of Parliament
- 2. <u>Deccan Herald | What is a Special Session of Parliament?</u>

